Changes to Petroleum Bulk Storage Regulations

Division of Environmental Remediation Bureau of Technical Support



Agenda

- Overview of rulemaking and timeframes
- Select changes to PBS regulations
- Questions and Answers



- Why? (What are the goals?)
- In Phase I, we will:
 - Reflect changes made to State and federal laws
 - Consolidate existing requirements into State regulations
 - Increase consistency by adopting federal definitions and structure of the regulations
 - Provide clarifications to certain requirements



- In Phase II, we will:
 - Adopt any additional initiatives that EPA may adopt in the revised 40 CFR Part 280
 - Any additional NYS initiatives that should be considered to prevent leaks and spills
 - Changes to Part 610 (MOSF)
 - Changes to Part 611(Spill Response and Corrective Action)



- Major changes being incorporated:
 - Structure (PBS now, CBS later)
 - Applicability (definitions)
 - Operator Training
 - Delivery Prohibition
 - Secondary Containment for piping and dispensers (PBS Subpart 2)

No substantive new requirements in this Phase beyond what is required by law changes

- Changes <u>not</u> being addressed now:
 - MOSF requirements (Part 610)
 - State initiatives in PBS or CBS
 - SPCC regulations
 - EPA initiatives in UST proposed regulations



- Preliminary draft for consideration
- Comment period ended September 20
- DEC will review/revise drafts as needed
- Approval process for formal proposal
- Anticipate proposing before December
- Comment period until end of January
- Public meetings/hearings in January



- Depending on comments/changes to current draft, Phase I regulations final
 - Earliest of late Spring 2014
 - Latest of one year from date of proposal
 - Delegated Counties will have six months to adopt
- Phase II regulation drafting will be in process shortly after phase I complete and EPA Part 280 regulations complete

Petroleum Bulk Storage



Part 613 Structure

- Subpart 1: General Provisions
- Subpart 2: UST Systems Subject to Both Subtitle I and Title 10 (EPA & DEC regulated)
- Subpart 3: UST Systems Subject Only to Title 10 (DEC regulated)



Part 613 Structure

Subpart 4: AST Systems

Subpart 5: Delivery Prohibition

 Subpart 6: Release Response and Corrective Action



Part 613 Applicability

What is a facility?

What is petroleum?



- Facility is being modified:
 - The <u>property</u> on which the tanks are located, not the tanks themselves
 - If more than one tank owner at a property,
 then all tanks registered on the same form
 - If unrelated businesses on the same property, then each business may register tanks separately



- Facility includes:
 - One or more tank systems with combined storage capacity >1100 gallons
 - Certain USTs >110 gallons



- Facility does not include:
 - Operational tank systems
 - Temporary tank systems
 - Heating oil tank systems <1100 gallons used for on-premises consumption*
 - Tank systems ≤1100 gallons storing motor fuel for non-commercial purposes at a farm or residence*



^{*}unless on a property that is otherwise a facility

- Petroleum is being modified:
 - Crude oil and any fraction of crude oil
 - Synthetic forms of certain oils, complex blends of hydrocarbons not derived from crude oil, and petroleum mixtures
 - Animal & vegetable oils and substances that are normally gases are excluded



- Petroleum mixture is being added:
 - 1% or more petroleum + no hazardous substance = PETROLEUM
 - At least 70% petroleum + <30% hazardous substance (no haz waste) = PETROLEUM
 - No petroleum + <1% one or more hazardous substances = NOT REGULATED



 UST system is being modified to match 40 CFR 280 (10% or more tank volume beneath ground or covered by materials)

AST system is being defined as the converse of UST system



- *Tank system* does not include:
 - Dispenser system
 - Septic tank system
 - Surface impoundment, pit, pond, or lagoon
 - Stormwater or wastewater collection system
 - Flow-through process tank system
 - Liquid trap or associated gathering lines related to oil/gas production & gathering ops

 Definitions of Class A operator, Class B operator, Class C operator are being added for purposes of operator training

 Original definition of operator applies for all other situations



 Various concepts of tank capacity now explicitly defined by design capacity, storage capacity, and working capacity

 Definition of farm is being added and matches 40 CFR 280



Tank System Categories

- Category 1 = tank installed before December 27, 1986
- Category 2 = tank installed from 12/27/86 through new effective date
- Category 3 = tank installed after new effective date



Registration

- Facility is property on which tanks are located
- Property owner or authorized representative is responsible for tank registration
- Tank owner/operator is responsible for operation & maintenance of tanks



Recordkeeping

- Requirements being clarified:
 - which records need to be maintained on-site
 - how long records must be kept

Table in section 613-1.5 (pp. 12-14)



Other Provisions

 Certain regulatory provisions will apply to carriers (deliveries & delivery prohibition)



Questions?



Subpart 2 Requirements

UST Systems Subject to Both Subtitle I and Title 10



Equipment Requirements

- Category 3 UST systems double-walled tank & piping will be only acceptable method of secondary containment
- Spill/overfill prevention not required for USTs receiving <25 gallons at a time
- UDC required for new dispenser systems



Operating Requirements

- Existing requirement for as-built diagrams is being clarified
- CP monitoring records must be maintained for 3 years
- Tank system compatibility requirements are being consolidated into one section



Leak Detection/Investigation

- Inventory monitoring (10-day reconciliation) is being required <u>only</u> for retail motor fuel UST systems
- All UST systems must be monitored for leaks weekly
- Federal leak investigation requirements are being incorporated

Operator Training

- Federal operator training requirements are being incorporated
- DEC developing training material and test
- Operators can choose how to be trained
- DEC evaluating how test is administered
- Operators will have one year to complete



Financial Responsibility

- Federal FR requirements for corrective action / third-party property damage (State Oil Spill Fund allowed)
- Federal FR requirements for third-party bodily injury are being included
- All mechanisms allowed except for surety bond, letter of credit



Questions?



Subpart 3 Requirements

UST Systems Subject
Only to Title 10



Equipment Requirements

 Category 3 UST systems – doublewalled tank will be only acceptable method of secondary containment

 Overfill prevention not required for USTs receiving <25 gallons at a time



Operating Requirements

- Existing requirement for as-builts is being clarified
- CP monitoring records must be maintained for 3 years
- Tank system compatibility requirements are being consolidated into one section



Leak Detection/Investigation

- Category 1 UST systems must be tightness tested annually
- Annual line testing required for suction piping that is part of Category 1 system
- Federal leak investigation requirements are being incorporated (to be consistent with Subpart 2)

Tank Closure

 As in existing regulations, closure site assessments will not be required

 However, they are strongly recommended for Subpart 3 USTs



Questions?



Subpart 4 Requirements

AST Systems



Equipment Requirements

- New tank construction standards (UL 80, UL 2258) are being adopted to allow for new technologies
- Additional industry standards are being adopted for testing of ASTs at install
- Tank secondary containment requirements are being clarified [see 613-4.1(b)(1)(ii)]



Secondary Containment

- Adopts new format similar to guidance.
- Tanks 10,000 gallons or greater
 - Be able to contain petroleum leaked from any portion of the tank until it is detected and removed
 - Be able to prevent the release of petroleum



Secondary Containment

- Tanks less than 10,000 gallons in close proximity to waters of the State
 - Required to have secondary containment, OR
 - Utilize a design/technology such that a release is not reasonably expected to occur
- Proximity to waters of the State is 500 horizontal feet from water resources or storm drain



Operating Requirements

- To maintain consistency with other subparts:
 - Annual monitoring for adequacy of cathodic protection is required
 - Impressed current systems must be monitored every 60 days for operation
 - CP monitoring records must be maintained for 3 years

Inspections and Leak Detection

- No changes are being made to leak detection requirements
- Monthly inspections
- 10-year inspections
 - API 653 or STI SP001
- Underground piping
 - ALLD or line test



Other Requirements

 Tank system compatibility requirements are being consolidated into one section

 Federal leak investigation requirements are being incorporated (to be consistent with Subparts 2 & 3)



Tank Closure

- No changes are being made to AST closure requirements
- As in existing regulations, closure site assessments will not be required



Questions?



Subpart 5 Requirements



- Definition illegal to deliver to or accept delivery into a tank identified by State or EPA as ineligible
- DEC will prohibit deliveries for Tier 1 violations
 - Tanks that are leaking or suspected to be leaking
 - Subpart 2 tanks with equipment violations:
 - Spill / overfill prevention
 - Leak detection
 - Corrosion protection



- DEC may prohibit deliveries for Tier 2 violations
 - Subpart 2 tanks with:
 - Leak detection results that indicate a leak, or inability to contain a spill if it occurred
 - Operational violations (spill / overfill, leak detection, corrosion protection)



- DEC may prohibit deliveries for Tier 2 violations (cont'd)
 - Subpart 3 and 4 tanks with equipment violations:
 - Spill / overfill prevention
 - Leak detection
 - Corrosion protection



- If red-tagged, owner/operator will be given opportunity to:
 - Be heard promptly (not to exceed 15 days)
 - Submit proof of compliance at any time
- Requirement for DEC to remove red tags within two business days after determining that a tank is in compliance



Subpart 6 Requirements

Spill Reporting, Investigation, and Remediation



Release Response & Corrective Action

 This is existing language from 40 CFR Part 280

This generally reflects current practice



Questions?

